1	STATE OF NEW YOR SUPREME COURT	K	COUNTY OF	AT.RANV
2	¥			
3				
4	I .	IAL ACCOUNTABILITASSOWER, Individu		
4			darry and dicial Accountabilit	cy, Inc.,
5	acting on their own behalf and on behalf of the People of the State of New York & the Public Interest,			
6	of the btate of			
7	¥	Pla	aintiffs,	
1000	-against-		Index No. 1788-14	
8	ANDREW M. CUOMO,	in his official	capacity as Governo	or
9	of the State of	New York, DEAN S	KELOS in his officia	al
10		-	sident, THE NEW YOR! his official capac:	
11			K STATE ASSEMBLY, EI pacity as Attorney (
	of the State of	New York, and THO	OMAS DiNAPOLI, in h	is
12	official capacit	y as Comptroller	of the Sate of New	York,
	I			
13		De:	fendants.	
	, , ,		fendants.	
13 14 15			, 	
14 15	i		, 	
	BEFORE: HON. MI	- ORDER TO SHO	, 	
14 15 16	BEFORE: HON. MI	- ORDER TO SHO	W CAUSE -	
14 15 16	BEFORE: HON. MI	- ORDER TO SHO	W CAUSE -	
14 15 16 17	BEFORE: HON. MI Justice	- ORDER TO SHO	OW CAUSE -	
14 15 16 17 18	BEFORE: HON. MI Justice Transc	- ORDER TO SHO	OW CAUSE - Court eedings held on the	record
14 15 16 17	BEFORE: HON. MI Justice Transc	- ORDER TO SHO	OW CAUSE -	record
14 15 16 17 18 19	BEFORE: HON. MI Justice Transc	- ORDER TO SHO	OW CAUSE - Court eedings held on the	record
14 15 16 17 18 19 20	BEFORE: HON. MI Justice Transo on March 28, 201	- ORDER TO SHO	OW CAUSE - Court eedings held on the	record
14 15 16 17 18 19 20 21	BEFORE: HON. MI Justice Transo on March 28, 201	- ORDER TO SHO	OW CAUSE - Court eedings held on the	record
14 15 16 17 18	BEFORE: HON. MI Justice Transo on March 28, 201	- ORDER TO SHO	OW CAUSE - Court eedings held on the	record
14 15 16 17 18 19 20 21	BEFORE: HON. MI Justice Transo on March 28, 201	- ORDER TO SHO	OW CAUSE - Court eedings held on the	record

1					
2	APPEARANCES:				
3	ELENA R. SASSOWER				
4	10 Stewart Place, Apt 2DE				
5	White Plains, NY 10603				
6	Pro Se Plaintiff				
7					
8					
9	ERIC T. SCHNEIDERMAN				
10	Office of the Attorney General of the State of New York				
11	The Capitol				
12	Albany, NY 12224				
13	By: ADRIENNE J. KERWIN, ESQ.				
14	and JAMES B. McGOWAN, ESQ.				
15	Attorneys for Defendants				
16	a a				
17					
18	r				
19					
20					
21	e e e e e e e e e e e e e e e e e e e				
22					
23					
24	ϵ				

1 THE COURT: As the acting Part I judge today I have 2 been presented with an Order To Show Cause with a stay 3 for TRO. The action is captioned the Center for Judicial Accountability, Inc. and Elena Ruth Sassower, 5 Individually and as Director of the Center. It's against Andrew Cuomo as Governor, as well as 6 7 various leaders of the State Legislature, the Attorney 8 General, and the State Comptroller. To begin, let me do this. Let me ask for 9 10 appearances on the record. 11 MS. SASSOWER: Thank you. Elena Sassower. 12 appearing pro se, and let me just highlight that the 13 caption identifies that I and the Center are acting on 14 our own behalves and on behalf of the People of the 15 State of New York and the public interest. 16 THE COURT: I appreciate that. I will get to the 17 more specifics. I was just trying to get to the 18 caption. 19 May I have appearances on behalf of the defendants? 20 MS. KERWIN: Sure. Adrienne Kerwin and Jim McGowan 2.1 on behalf of all of the defendants for TRO purposes 22 only. 23 THE COURT: Ma'am, I have to say it is -- well,

that clock hasn't been changed due to Daylight Savings,

but it's five of four. The papers were presented to me at 3:30 and I did have a chance to quickly go through them.

2.2

I realize there is an action under State Finance

Law Section 123, a Citizen Taxpayer Action, challenging

the enactment, if you will, of this year's budget bill.

There is also a request for a declaratory judgment and a
request for a permanent injunction.

So the immediate issue to be addressed today is this proposed show cause application includes a TRO and that is what I would like to hear addressed in the courtroom this afternoon.

Miss Sassower, I will ask you if you would like an opportunity to address that issue.

MS. SASSOWER: Thank you, your Honor, yes.

In the first instance, I would like to identify that as a threshold question, perhaps not to be addressed this afternoon because of the small amount of time we have, but the threshold issue is our contention that the attorney general should be intervening here on behalf of the People of the State of New York and the public interest in this taxpayer action.

On the issue of the injunction, the TRO, the most important aspect with respect to the legislative budget,

and let's understand that the legislative budget is combined in a single bill with the judiciary budget.

Now, the constitution sets forth the procedure by which the two branches, the legislative and judicial branches, compile their budget. And what it says is itemized estimates of the financial needs. And each of those itemized estimates of financial needs is required to be certified.

With respect to the legislative budget, the wording is itemized estimates of the financial needs of the legislature certified by the presiding officer of each couch.

Now, what was presented by Temporary President Skelos and Assembly Speaker Silver under a cover letter dated November 27th was not represented to be itemized estimates, but simply a single sentence letter saying attached hereto is a copy of the legislature's budget for the 2014/2015 fiscal year pursuant to Article 7, Section 1 of the New York State Constitution.

The New York State Constitution, Article 7, Section 1 doesn't require a budget. It requires itemized estimates that are certified by the --

THE COURT: May I ask you a question, if I may, because the focus here is on the TRO.

MS. SASSOWER: Um-hum.

THE COURT: And I understand that that's the contention in the substantive pleading, but the question is whether or not you are entitled to a TRO today. And there are a couple of statutory provisions that I think are important that need to be addressed in the world of TROs involving the State. And let me just be specific.

CPLR 6313 Subdivision A states that no TRO may be granted against the public officer of the state to restrain the performance of statutory duties.

With that limitation, what would be the basis for this Court, in your view, to actually issue a TRO today?

MS. SASSOWER: Article 7-A of the State Finance Law is designed to prevent dissipation disbursements of unconstitutional, unlawful appropriations. It's to prevent misappropriation of public monies.

You have, with respect to the legislative budget, no compliance with the conditioned precedent for inclusion of their budget in the state budget. It didn't represent itself to be itemized estimates and there was no certification.

Now, certification --

THE COURT: When you say "it", you are referring to the November 27th, 2013 letter?

MS. SASSOWER: Yes. And I should say that I made a -- because of the seriousness here, I requested that the attorney general bring either the original or a copy, so that there should be no question as to what the temporary senate president and the assembly speaker presented to the governor, which was not in conformity, was in violation of Article 7, Section 1.

2.4

And remember that with respect to certification, certification is an attestation of accuracy of truth.

And as I demonstrated in correspondence that is now embodied in that complaint, the budget is contrived. It is not based on itemized estimates of the financial needs of the legislature. It's not even purported to be. But examination shows that it is not. And among the things that it is -- forgetting about the fact it is a contrivance of leadership, it is missing general states charges. Where are they?

Now, additionally, when the governor transmitted that budget, included it in the state budget and joined it on the budget bill with the judiciary's budget, without explanation appeared 19 pages of re-appropriations that are not even in the budget that was not itemized estimates, but the budget that had been presented by Speaker Silver and Temporary Senate

President Skelos.

So this budget bill seeks something that wasn't even in the budget and that's not even certified. Where did it come from?

So you have here, on the most basic level, the most flagrant noncompliance violation, with the clear, unequivocal language of Article 7, Section 1.

So we are seeking to enjoin the legislature from even voting and the governor from signing such a bill which rests upon a budget, not itemized estimates, not certified, that throws in untold millions of dollars of re-appropriations that, by the way, those re-appropriations are tucked in the back in an out-of-sequence section of the bill.

Now, again, I requested that the attorney general bring to your Honor the original or certified copy so that you could see on its face what you are dealing with here, the noncompliance.

Now, then there is a separate issue with respect to the judiciary budget, which is also part of this bill.

I'm ready to outline that for you if you would like.

THE COURT: I have to focus on the question. Let me finish the question for the record.

It's five after 4. We have to stop by 4:30. So I

3

2

4 5

6

7 8

9

10

11 12

13

14 15

16

17

18

19

20

21

22

23

24

want to focus on the premise for a TRO today.

I have just read to you the statutory prohibition against issuing a TRO against a public state officer in the performance of statutory duties.

So really, I'm not trying the entire case here this I certainly wouldn't presume to do such a thing. And I am entertaining your show cause application and I expect to be signing it with a return date. But the focus right now is on how -- what basis would there be for this Court to sign the TRO.

MS. SASSOWER: I believe State Finance Law, Article 7-A, is as much statutory authority; in fact, is the statutory authority. That, in fact, this action, so serious, did the legislature view the issue of misappropriation of public funds unconstitutional, unlawful disbursement of public monies, that it gives a right of the attorney general to proceed in this action and it also provides that this is an action that takes preference. It is so serious and substantial and there are no standing objections or any other objections. This is an action that brings you directly to the merits.

And what I'm saying is that prima facie, the plaintiffs here have furnished you evidence of the

1 violations, the constitutional and other violations with respect to this budget. Now, I do have to, I believe, identify something 3 4 with respect to the judiciary portion. 5 THE COURT: You may. MS. SASSOWER: And I recognize that this is a 6 7 sensitive subject. Obviously you have an interest. Every judge has an interest. 9 I know that the Court of Appeals has THE COURT: 10 addressed issues concerning judicial compensation and 11 there is a matter of necessity here. Someone has to 12 hear the issues, so. 13 MS. SASSOWER: Absolutely. But the issue here with 14 respect to compensation is, again, an issue of 15 compliance with statutory preconditions, because the 16 only basis for the judicial pay raises is the recommendation of the Commission on Judicial 17 18 Compensation in its 2011 report. 19 The Commission on Judicial Compensation was charged 20 with evaluating the issue of judicial compensation and making recommendations. And it was required to adhere 21 to certain factors, to consider certain factors. 22 23 There was a complete violation of the express 2.4 factors identified. And let me just give you one so

that you understand how egregious it is on its face.

It was called Commission on Judicial Compensation. Its charge was to examine compensation and non-salary benefits. The only thing that the Commission on Judicial Compensation examined was salary, and that in the most superficial fashion. Its report is barely -- it's not even 10 pages. Then there are a couple of pages double spaced, wide margins, charts. In other words, there is not much there. But evident on the face is that it did not examine compensation and you know compensation is far broader than salary. Compensation includes pension, health, social security, all of the perks, that package.

That alone, the failure of the Commission on

Judicial Compensation to examine and report on that,

voids their recommendation. It is on its face

nonconforming with a condition precedent for the

recommendation. The only basis for the pay raises is

the recommendation of the Commission on Judicial

Compensation.

Now, there are innumerable respects in which their recommendation was statutorily violative, fraudulent, unconstitutional, and that was the subject of a fact-specific oppositional report, which was provided in

October of 2011 to our highest public officers, the governor, the temporary senate president, the assembly speaker, the chief judge. These are the highest constitutional officers of our three government branches. They were all the appointing authority on the Commission of Judicial Compensation. It was to them that the Commission rendered its report and so we furnished an opposition report. No findings of fact. No conclusions of law. No denial or dispute by them of any aspect of our showing, requiring us then to proceed on a long course of advocacy that actually has brought us here today. No one denies or disputes what was set forth in that opposition report and that opposition report was dispositive.

The last thing that I do want to say and this is the judiciary's budget. The judiciary did furnish what it represented as itemized estimates of the judiciary's financial need. And it was certified with also the constitutionally required approval by the Court of Appeals as well.

But concealed by its budget presentation was any mention of the third phase of the judicial pay raises or its cost, reflective that they, that the judiciary was trying to conceal from the legislature its prerogative

and in this case its responsibility, its duty to void the third phase.

The fact that it was, it is, unidentified, un-itemized, is unconstitutional.

But then now let me take another aspect here of the judiciary budget. The judiciary budget, their budget presentation, their documents that were covered by the certification, their certification, failed to identify re-appropriations. Again, we have an issue of re-appropriations.

The re-appropriations for the judiciary pop in to what they proffered as their single budget bill. That is, they presented their budget, their itemized estimates, and then it would appear in a separate document they furnished the bill that they wanted the governor to pass on to the legislature. They wrote the bill themselves. They wrote the bill for the governor.

In their bill, proposed bill, which the governor adopted whole, put in with the legislative budget are appropriations. Are they certified is a question as to whether or not the certification of the chief judge and the Court of Appeals encompasses those re-appropriations. There is also a question on their face whether they comply with two express constitutional

1 provisions as to how appropriations and 2 re-appropriations are supposed to be identified, 3 designated, as well as a provision of the State Finance Law. 4 And on their face there is a question as to whether 5 those -- I mean, if they weren't certified and the fact 6 that they were not included in the budget presentation 7 of the judiciary, is reflective of perhaps the fact that 8 they didn't want to certify those re-appropriations 9 because perhaps they were not proper. 10 Re-appropriations mean, as I understand it, from 11 the citizens quide to the budget that's on the Division 12 of Budget's website, re-appropriations are money that is 13 left over. So usually when you have leftover money you 14 haven't used, you return it. You return it to the 15 public treasury. Here there is somehow being rolled 16 17 over. Now --18 THE COURT: Miss Sassower. 19 MS. SASSOWER: Yes. 20 THE COURT: Can I just say it's 4:15. 21 Thank you. 22 MS. SASSOWER: Yes. 23 THE COURT: So I'm going to have to give the 24 assistant attorney general an opportunity to respond on

1 the TRO. 2 MS. SASSOWER: Thank you. 3 THE COURT: Miss Kerwin. 4 Judge, I'm unaware of any provision of MS. KERWIN: 5 the State Finance Law that trumps CPLR 6313-A. 6 THE COURT: I'm looking at Section 123-C Subdivision 4. And that provision says an action under 8 the provisions of this article shall be heard upon such notice to such officer or employee as the Court shall 9 10 direct and shall be promptly determined. The action 11 shall have a preference over all other causes in all 12 courts. It refers to setting a time frame for notice. 13 It does not specifically speak to TRO. 14 MS. KERWIN: That's exactly right. These kinds of 15 cases are supposed to be decided quickly and that is the 16 purpose of that provision, but it is not permission for 17 a Court to enjoin a statutory or constitutional duty of a public officer, which is what the plaintiff is trying 18 19 to do here. 20 So absent that, I don't know of any statutory 21 provision that allows for TRO here. 2.2 Notwithstanding, very briefly, there is nothing 23 here to support any kind of likelihood on the merits,

because there is no justiciable controversy in here.

2.4

1 And the only evidence that's contained in here are letters, mostly I should say, are letters from the 2 3 plaintiff. So even on an actual, you know, a regular old TRO 4 standard, it wouldn't fly here anyway. 5 6 So for those reasons we ask that the TRO be denied. 7 THE COURT: Miss Sassower, do you wish to reply? 8 MS. SASSOWER: Oh boy. This is shameful advocacy by the attorney general, which is --9 THE COURT: I don't think there is a need for that. 10 11 Let's just focus on the merits. 12 MS. SASSOWER: Okay. When she says there is no 13 justiciable controversy, there is no likelihood of success on the merits, I have already identified the 14 15 specifics with respect to the legislative budget. 16 THE COURT: I don't need to go through those again. MS. SASSOWER: Now, with respect to the judiciary 17 18 budget, with all respect, there is another issue. And that is the constitutional provision that judicial 19 20 salary shall not be or compensation shall not be 21 diminished. 22 And there is an argument that might conceivably be made that come April 1st, and this becomes effective, 23 24 this third phase, you can't touch it.

2

3

5

6

8

9

10

11 12

13

14

15

16

17

18

19

20

21

22

23

24

Do I accept that argument? No. Because I don't think that parties can be beneficiaries of fraud, all right, and what you have here is judicial salary increased recommendations that are fraudulent, but that is an argument that may be made.

I will say, your Honor, in view of the seriousness here and because there has been so little time, since we have a weekend, nothing is happening on the weekend, I would propose perhaps we defer -- you defer decision so that you can have more of an opportunity to review what she says is the letters, that she disdains as the letters, so that you can assess whether or not these letters are not dispositive of the issues and whether they did not provide the public officers with the opportunity to come forward with the relevant documents, the relevant information in defense of their budgets and the budget bill. Among the letters are FOIL and records requests to the governor, division of the budget, to the senate, secretary of the senate, and the assembly public information office to request certifications, to request the general state charges that is missing from the legislative budget, to request information as far as the appropriation -- the re-appropriations.

By the way, one of the problems here too with the

1 re-appropriations is that nobody seems to know how much 2 money is represented in this bill. They are all over the lot.

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

So this is a lot of taxpayer dollars and the State Finance Law is to protect the public "fis". respectfully request that your Honor defer decision if there is any question as to what statutory provision controls with respect to an injunction. Maybe you defer to Monday. I'm even willing to appear on Monday.

THE COURT: I have to say it's 4:20 and I want to be able to address this on the record.

I don't have a need to adjourn this proceeding. I understand the issue that's been presented. familiar with the statutory provision that I referenced. I have not heard any basis to depart from the restriction of CPL 6313 Subdivision A that really doesn't allow a TRO to be issued in this circumstance.

So I'm going to decline the TRO; however, I also need to set a return date for this application. And in that sense I would ask, first, for the defendants' counsel, do you wish to be heard on the return date? Because the application is for an injunction and I'm going to be signing this. The case will be assigned in the clerk's office on the wheel. I'm not quite sure who

1 gets this case. 2 So I do want to address the return date on the 3 request by the plaintiffs for an injunction. MS. KERWIN: Judge, just in light of what's going 4 on with my clients right now, I think I would need about 5 at least three weeks to respond and a return date 6 7 thereafter as you see fit for a reply. THE COURT: So you would be looking for three That would be through April 18th for weeks. 10 responding papers? 11 MS. KERWIN: Yes. 12 THE COURT: Miss Sassower, do you wish to be heard 13 on that? 14 MS. SASSOWER: I will be guided by whatever your 15 Honor deems is appropriate here. 16 Do I think that's appropriate? No, not remotely. 17 I think it's contemptuous of the purpose of this 18 statutory safeguard. 19 THE COURT: Let me ask. In terms of responding 20 time, how much time would you need? 21 MS. SASSOWER: Well, if they -- I'm one person and 22 I'm not a lawyer. They are the Law Department of the 23 State of New York with over 500 lawyers and a huge staff 24 and they are asking for three weeks. So I would ask

that a generous amount of time be given to me to respond or that I be given an opportunity upon receipt to --

MS. SASSOWER: Thank you, your Honor.

THE COURT: Okay. So let me do this. So responding papers would be due May 9th. I'm going to have to write this into the document. Let me just do that now. So with responding papers due on May 9th, what we should do is set a return on the injunction application. My suggestion is the following Friday, May 16th.

THE COURT: Would you like three weeks to respond?

MS. SASSOWER: So then the state is free to disburse the monies where there is a prima facie showing of unconstitutionality?

THE COURT: I have already stated my reason for refusing to issue the TRO. I'm just trying to get a return date. The State has asked until April 13th. You have asked for a comparable amount of time. Those are for the submission of papers. Now we need an actual return date.

What I would suggest, and you can respond, both sides, papers would all be submitted by May 9th. I can set a return date for the following Friday. That also is subject to whoever gets the case being available that

day. And if you are looking for further oral argument, 1 2 that would be something to address with the IAS judge. Frankly, I just don't know if it's going to be me or 3 someone else. 4 My position is, again, that the 5 MS. SASSOWER: attorney general is violating his obligation of 6 Executive Law 63.1 in there is no merit defense here. 7 THE COURT: You have already made that point. 8 9 MS. SASSOWER: All right. THE COURT: And I apologize, but it's 25 after 4 10 and this issue, you know, it started with a reference to 11 a November 27th letter that you challenged and here we 12 are on March 28th at 4:25. I have to deal with this 13 14 right now. MS. SASSOWER: The reason is because the 15 legislature has failed to discharge its duties with 16 respect to the budget and this particular bill. 17 18 THE COURT: I know that you have made that argument 19 and that's in your papers, but let me finish the show 20 cause. 21 So what I'm going to do, I'm going to make this returnable on the 16th day of May. 22 MS. SASSOWER: And I can't convince your Honor to 23 perhaps reflect upon this a bit further? 24

1 THE COURT: No. I have made my ruling. In fact, 2 Any oral argument would have to be let me do this. 3 addressed with the IAS judge. 4 MS. SASSOWER: With respect to service of papers? 5 THE COURT: What I'm going to do is I'm going to make copies of what I'm signing right now. 6 7 Have you provided a full set of the application to 8 the attorney general's office? 9 MS. SASSOWER: Yes, I have. THE COURT: Great. What we will do is I will make 10 11 copies right now. Please don't leave until we do that. 12 We can provide the original and copies to you, Miss 13 Sassower, so that you have them. So service is really 14 accomplished right here. 15 MS. SASSOWER: Okay. 16 THE COURT: So I'm going to put in here service 17 today. 18 Would you be willing to accept service upon all of the responding parties or the defendants? 19 20 MR. McGOWAN: Your Honor, we attempted to get 21 authorization from all of the proposed defendants. 22 only one that has indicated they want personal service 23 is the Office of the State Comptroller --2.4 MS. SASSOWER: I will do it right now.

1 MR. McGOWAN: -- which is at 120 State Street. THE COURT: What I will do is I will give you a 2 little more time to do that. 3 MS. SASSOWER: I'm downstate. I would really like 4 to run over and do it now. 5 6 THE COURT: Sure. 7 MS. SASSOWER: If you can take the balance of the papers for your clients, I would appreciate that. 8 9 MR. McGOWAN: At the Court's direction we will 10 accept service for everyone but the State Comptroller. THE COURT: So what I will do to be on the safe 11 12 side, why don't I give you until Monday to complete 13 service. I know you are here. 14 MS. SASSOWER: Right. 15 THE COURT: And I understand, but I don't -- things 16 can happen. I don't want you to be deprived of the 17 opportunity. MS. SASSOWER: 18 Sure. 19 THE COURT: So let's see. Let me just state for 20 purposes of the record what I have done with the show cause. I have made it returnable May 16th at 9:30 and 21 22 indicated on here that any requests for oral argument 23 must be raised with the IAS judge. I have also outlined the responding schedule on 24

page 2, where responding papers, if any, must be served by April 18th. And reply papers, if any, must be served by May 9th. And with that we stand adjourned, but what I will do is I will make the copies for you and we will give the original papers back to you, Miss Sassower, so that you can file them accordingly. MS. SASSOWER: Thank you, your Honor. THE COURT: Okay. MS. KERWIN: Thanks, Judge.

CERTIFICATION I, Tracie Pamela Hilton, C.S.R, R.P.R., a Senior Court Reporter for the Unified Court System, Third Judicial District of the State of New York, do hereby certify that I attended and reported the foregoing proceedings; that it is a true and accurate transcript of the proceedings had therein to the best of my knowledge and ability. Tracie Pamela Hilton Certified Shorthand Reporter Registered Professional Reporter